

APPENDICES

✓ APPENDIX I: THE EMERGENCY MEASURES ACT (R. S. O. 1970, REPEALED 1976)

CHAPTER 145

THE EMERGENCY MEASURES ACT

- Interpre-
tation 1. In this Act,
(a) "Director" means the Director of the Emergency Measures Branch of the Department of Justice;
(b) "emergency" means
(i) a real or apprehended war, invasion or insurrection proclaimed to exist under the War Measures Act (Canada), or
(ii) a natural emergency declared to exist under section 3;
(c) "Minister" means the Minister of Justice and Attorney General. 1962-63, c. 41, s. 1; 1965, c. 36, s. 1, *amended*.
- R. S. C.
1952,
c. 288
- Emergency Measures Branch 2. There shall be a branch of the Department of Justice to be known as the Emergency Measures Branch which shall consist of the Director and such other officers and employees as are deemed necessary. 1965, c. 36, s. 2, *amended*.
- Declaration of natural emergency 3. The Minister may declare a natural emergency to exist during the time, not exceeding ninety days, and in the part of Ontario that he designates. 1962-63, c. 41, s. 3, *amended*.
- Plans of provincial government bodies 4. (1) It is the responsibility of,
(a) each Minister of the Crown presiding over a department of government; and
(b) each board, commission or other branch of government designated by the Lieutenant Governor in Council,
to formulate a plan to provide for the continued functioning of the necessary services of the department or branch of government in the event of an emergency.
(2) Each county together with the local municipalities within the county that do not form part of the county for municipal purposes shall formulate a plan to provide for the continued functioning of municipal government and the necessary services of the municipalities in the event of an emergency. 1962-63, c. 41, s. 4 (1, 2).
(3) Notwithstanding subsection 2, The Regional Municipality of York and The Municipality of Metropolitan Toronto shall formulate separate plans. 1962-63, c. 41, s. 4 (3), *amended*.
(4) Every municipality in a territorial district shall formulate a plan to provide for the continued functioning of municipal government and the necessary services of the municipality or municipalities in the event of an emergency. 1962-63, c. 41, s. 4 (4).
- Municipal plans
- Exception
- Plans of municipalities
- Duties of Director 5. (1) Every plan shall be prepared under the supervision and guidance of the Director. 1962-63, c. 41, s. 5 (1); 1965, c. 36, s. 3.
(2) Every plan and every amendment to a plan is subject to the approval of the Minister, and, before approving a plan or amendment, the Minister may make such alterations as he considers necessary for the purpose of uniformity or of co-ordinating the plan with other authorities or plans. 1962-63, c. 41, s. 5 (2), *amended*.
- Approval by Minister
- Regulations 6. The Minister may make such regulations as he considers necessary for the purposes of this Act. 1962-63, c. 41, s. 6, *amended*.
- Interpre-
tation 7. (1) In this section,
(a) "emergency area" means the area in which an emergency exists;
(b) "minister" means a member of the Executive Council;
(c) "Prime Minister" means the President of the Executive Council.
(2) The powers and duties under any Act of any official, board, commission or other branch of the Government of Ontario may be delegated by an approved plan to any official, board, commission or branch of the government of a municipality for the purposes of the operation of the plan.
(3) Where an emergency exists in an emergency area that includes all or part of two or more municipalities that have separate plans, the exercise by a municipality in the emergency area of its powers and duties under this or any other Act for the purposes of the operation of a plan is subject to the direction and control of the Prime Minister or a minister designated by him, where he considers it necessary, and, without restricting the generality of
- Delegation of powers and duties
- Emergency powers

the foregoing, the Prime Minister or minister designated by him may direct and control the administration, facilities and equipment of each municipality in the emergency area for the purposes of,

- (a) maintaining, clearing and controlling the use of roads, streets and other public ways;
- (b) generating, transmitting and distributing electric power and controlling the use and allocation of equipment for the purpose;
- (c) obtaining and distributing accommodation, food and clothing and providing other welfare services;
- (d) notwithstanding section 9 of *The Energy Act*, generating, transmitting and distributing gas and controlling the use and allocation of equipment for the purpose;
- (e) providing or maintaining water supplies and sewage disposal;
- (f) the enforcement of law;
- (g) the fighting or prevention of fire; and
- (h) the health, safety and welfare of the inhabitants of the emergency area,

and the powers and duties of the municipality, upon the direction of the Prime Minister or minister designated by him, may be exercised for the benefit of any part of the emergency area notwithstanding that it is outside the boundary of the municipality.

Assistance

(4) Where an emergency exists in Ontario or any part thereof, the Prime Minister or a minister designated by him may require any municipality in Ontario to provide such assistance as is considered necessary to the emergency area or any part thereof, and may authorize the payment of the cost of such assistance out of the Consolidated Revenue Fund.

Plans to govern

(5) Where an emergency exists, the approved plans applying to the emergency area shall operate according to their provisions, notwithstanding the provisions of any other Act. 1965, c. 36, s. 4.

Agreements for contribution toward cost

8. (1) The Minister, with the approval of the Lieutenant Governor in Council, may make agreements with the Crown in right of Canada in respect of the payment by Canada to Ontario of any part of the cost to Ontario and to municipalities in Ontario of planning or preparing for an emergency or of executing emergency plans.

Agreements for services, equipment and material

- (2) The Minister, with the approval of the Lieutenant Governor in Council, may make agreements with the Crown in right of any other province for the provision of any service, equipment or material in an emergency. 1962-63, c. 41, s. 7.

EMERGENCY PLANNING IN ONTARIO

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APPENDIX II

O.C. 1484/75

Copy of an Order-in-Council approved by Her Honour the Lieutenant Governor, dated the 28th day of May, A.D. 1975.

Upon the recommendation of the Honourable the Premier, the Committee of Council advise that an Emergency Planning Committee of Cabinet be established to monitor the state of emergency preparedness in Ontario and to review at regular intervals the state of emergency planning in the ministries and agencies of government.

The Committee further advise that the members of the said Committee be the Minister of the Environment, Minister of Health, Minister of Natural Resources, the Attorney General, the Chairman of the Management Board and the Solicitor General and that the Solicitor General be designated as Chairman.

Certified, Clerk Executive Council.

APPENDIX III

Copy of an Order-in-Council approved by Her Honour the Lieutenant Governor, dated the 28th day of May, A.D. 1975.

Upon the recommendation of the Honourable the Premier, the Committee of Council advise that the following Ministries be designated to take responsibility for coordinating the response of the Government of Ontario to the types of emergency situations described opposite thereto, with the assistance of other ministries and agencies of government as may be required:

Designated Ministry

Responsibility

Environment

Spills of chemicals, oil, or other contaminants or toxic agents; gas or oil pipeline breaks.

Health

Epidemic
Nuclear Reactor accident with off-site effects.
Heavy Water Plant accident with off-site effects.

Natural Resources

Flood
Forest Fire

Solicitor General

Major Air Crash.
Other Peacetime Emergencies.
War Emergency.

Treasury, Economics and
Intergovernmental Affairs

Funding and coordination of extraordinary
Provincial expenditures on emergencies

Certified, Executive Council.

APPENDIX IV

O.C. 178/79

Copy of an Order-in-Council approved by Her Honour the Lieutenant Governor, dated the 17th day of January, A.D. 1979.

Upon the recommendation of the Honourable the Premier and President of the Council, the Committee of Council advise that the Emergency Planning Committee of Cabinet, established to monitor the state of emergency preparedness in Ontario and to review at regular intervals the state of emergency planning in the ministries and agencies of government, be continued.

The Committee further advise that effective the 1st day of January, 1979, the said committee be comprised of the following members who shall take responsibility for coordinating the response of the Government of Ontario to, but not be limited by, the types of emergency situations described opposite thereto;

Minister

Energy	Energy supply matters
Environment	Spills of chemicals, oil, or other contaminants or toxic agents; gas or oil pipeline breaks.
Health	Epidemic
Intergovernmental Affairs	Funding and coordination of extraordinary Provincial expenditures on emergencies.
Labour	Nuclear reactor accident with off-site effects. Heavy water plant accident with off-site effects.
Natural Resources	Flood Forest Fire
Solicitor General	Major air crash. Snow emergency. Other peacetime emergencies. War emergency.

and that the Attorney General and Chairman of Management Board of Cabinet also be members.

And the Committee further advise that the Solicitor General be designated as Chairman.

And the Committee further advise that any Order-in-Council inconsistent with these recommendations be rescinded.

Certified, Deputy Clerk, Executive Council.

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APPENDIX V

RESEARCH COMMITTEES OF THE ASSOCIATION OF EMERGENCY PLANNERS OF ONTARIO

Committee

Chairman*

Transportation of Hazardous Material

D. McCracken
London/Middlesex (1)

Radiological Transportation Hazards

H. C. W. Camp
R. M. of Waterloo (2)

Communications

F. S. Wotton
R. M. of Durham (3)

Rescue and First Aid

F. F. Holcombe
R. M. of Ottawa/Carleton (4)

Floods and Forest Fire

G. A. Brillinger
Cochrane District (5)

Land, Air and Water Accidents

E. A. Fallen
Thunder Bay (6)

*Each Chairman is an emergency planning officer in the municipal area that follows his name, as well as the zone co-ordinator for the zone shown in brackets within which the municipal area is located.

(Source: DuQuesnay, 1978)

P. TIMMERMAN

APPENDIX VI

ELEMENTS OF A CONTINGENCY PLAN	MUNICIPALITIES															
	Algonia/Sault Ste. Marie	Atikokan	Brant County	Cochrane	Durham	Haldimand/Norfolk	Halton	Hamilton/Wentworth	Kirkland Lake	Leeds and Grenville United	London/Middlesex	Niagara	Nipissing	Ottawa/Carleton	Owen Sound/Grey County	Peel
Identification of purpose (hazard to be dealt with)	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Pertinent legislation and by-laws	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Emergency Executive Committee	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Emergency Operations Committee	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Advisory Committee (local lead ministry representatives)	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Role of each emergency service	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Inventory of emergency resources	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Identification of key personnel	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Warning procedures	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Mutual aid agreements	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Procedures to obtain Federal and Provincial aid	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Procedures to obtain help from specialized groups	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Public information procedures	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Communications Plans	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Emergency power and water supplies	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Insurance provisions	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Off-site plans, e.g. nuclear plants, penitentiaries, etc.	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Airport disaster plans	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Emergency landing strips, helicopter pads, etc.	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*

Metropolitan Toronto is under the jurisdiction of the Metropolitan Police Department and emergencies are dealt with under their disaster control procedures

NO PLANS AT PRESENT

York	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Whitby	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Waterloo	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Wellington	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Victoria/Haliburton	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Thunder Bay	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Sudbury	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Stornton/Dundas/Sarnia	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Fort Francis	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Rainy River/Quinte Area	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Peel	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Owen Sound/Grey County	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Ottawa/Carleton	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Nipissing	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Niagara	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
London/Middlesex	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*

NO PLANS AT PRESENT

Leeds and Grenville United	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Kirkland Lake	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Hamilton/Wentworth	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Halton	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Haldimand/Norfolk	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Durham	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Cochrane	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Brant County	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Atikokan	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Algonia/Sault Ste. Marie	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*

(aircraft accidents)

APPENDIX VII

HISTORIC TIME-LINE

Prime Minister	Event-Time Line	Federal Policy	Ontario Policy
King	WW-II	1939- ARP -	
		1945- ARP - dismantled	-Ministry of Planning and Development
St. Laurent		1948- Cabinet Defence Committee	
	N.A.T.O.	1949- Civil Defence (CD) Coordinator -	
	Korea	1950- Ministerial Conference: new CD programme; by 1955, Fed/ -Aug. 50	Oct. 50 -O-I-C: CD programme adopted.
	Hurricane Hazel	1954- Prov. cost-share 75% - 1955 90% - 1960 Municipal Rebates	-O-I-C: CD Coordinator; Chmn. and Sc' Planning Ctte, CD Ctte.
Diefenbaker	Soviet I.C.B.M. launched Aug. 1957	1957-	
		1959- Ottawa Conferences: upgrade CD - EMO	Jan. 60 - O-I-C: EMO
		1960-	
Pearson	Cuban Crisis	1962- 1963-	Apr. 63 -Emergency Measures Act: EMB. Dept. of Justice
Trudeau	Montreal Police Strike	1968- "Phoenix" -	
		1969- CEMO unveils new policy -Sept. 70	
		1970-	
	October Crisis	1972- Dare Report suggests cell and EPC-type organization -Oct. 72	Jun. 72 -review of EMO suggests Task Force
	Great Lakes Flooding	1973-	Mar. 73 -Flooding prompts inquiries into EMO
		1974- National Emergency Planning establishment formed -Mar. 74	
		1975-	Apr. 75 -Ontario budget: replace EMO
		EPC meets with Mun.	Dec. 75 -EMO replaced by lead ministries in O-I-C
		1977- AEPO formed -Jul. 77	
		1978-	Jan. 78 -additional Lead Ministries named.